S-4230.1

SENATE BILL 6599

State of Washington 59th Legislature 2006 Regular Session

By Senators Haugen, Berkey, Weinstein, Poulsen and Deccio Read first time 01/16/2006. Referred to Committee on Transportation.

- AN ACT Relating to central Puget Sound regional transportation 1 2 and funding; amending RCW 36.120.020, governance 36.120.030, 36.120.040, 36.120.050, 36.120.070, 36.120.080, 36.120.110, 81.112.030, 3 81.100.080, and 29A.36.071; reenacting and amending RCW 43.79A.040, 4 43.84.092, and 43.84.092; adding new sections to chapter 36.120 RCW; 5 6 adding a new section to chapter 81.112 RCW; providing an effective 7 date; and providing an expiration date.
- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 **Sec. 1.** RCW 36.120.020 and 2002 c 56 s 102 are each amended to 10 read as follows:
- 11 The definitions in this section apply throughout this chapter 12 unless the context clearly requires otherwise.
- 13 (1) "Board" means the governing body of a regional transportation 14 investment district.
- 15 (2) "Department" means the Washington state department of transportation.
- 17 (3) "Highway of statewide significance" means an existing or 18 proposed state route or federal interstate designated as a highway of

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- statewide significance by the transportation commission, its successor entity, or the legislature.
 - (4) "Lead agency" means a public agency that by law can plan, design, and build a transportation project and has been so designated by the district.
 - (5) "Regional transportation investment district" or "district" means a municipal corporation ((whose boundaries are coextensive with two or more contiguous counties and)) that has been created by county legislative authorities and a vote of the people under this chapter to implement a regional transportation investment plan.
 - (6) "Regional transportation investment district planning committee" or "planning committee" means the advisory committee created under RCW 36.120.030 to create and propose to county legislative authorities a regional transportation investment plan to develop, finance, and construct transportation projects.
 - (7) "Regional transportation investment plan" or "plan" means a plan ((to develop, construct, and finance a)), developed jointly with any regional transit authority existing either partially or entirely within the district area, for improving transportation system performance within the region through investments in transportation ((project or)) projects. The plan must be consistent with the regional transportation plan adopted by the regional transportation planning organization of which the participating counties are a member.
 - (8) "Transportation project" means:
 - (a) A capital improvement or improvements to a highway that has been designated, in whole or in part, as a highway of statewide significance, including an extension, that:
 - (i) Adds a lane or new lanes to an existing state or federal highway; or
- 30 (ii) Repairs or replaces a lane or lanes damaged by an event 31 declared an emergency by the governor before January 1, 2002.
 - (b) A capital improvement or improvements to all or a portion of a highway of statewide significance, including an extension, and may include the following associated multimodal capital improvements:
 - (i) Approaches to highways of statewide significance;
- 36 (ii) High-occupancy vehicle lanes;
- 37 (iii) Flyover ramps;

38 (iv) Park and ride lots;

- 1 (v) Bus pullouts;
- 2 (vi) Vans for vanpools;
- 3 (vii) Buses; and

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- 4 (viii) Signalization, ramp metering, and other transportation 5 system management improvements.
 - (c) A capital improvement or improvements to all or a portion of a city street, county road, or existing highway or the creation of a new highway that intersects with a highway of statewide significance, if all of the following conditions are met:
- 10 (i) The project is included in a plan that makes highway 11 improvement projects that add capacity to a highway or highways of 12 statewide significance;
 - (ii) The secretary of transportation determines that the project would better relieve traffic congestion than investing that same money in adding capacity to a highway of statewide significance;
 - (iii) Matching money equal to ((one third)) fifteen percent of the total cost of the project is provided by local entities, including but not limited to a metropolitan planning organization, county, city, port, or private entity in which a county participating in a plan is located. Local entities may use federal grants to meet this matching requirement;
 - (iv) In no case may the cumulative regional transportation investment district contribution to all projects constructed under this subsection (8)(c) exceed ten percent of the revenues generated by the district;
 - (v) In no case may the cumulative regional transportation investment district contribution to all projects constructed under this subsection (8)(c) exceed one billion dollars; and
- 29 (vi) The specific projects are included within the plan and 30 submitted as part of the plan to a vote of the people.
 - (d) Operations((, preservation, and maintenance)) are excluded from this definition and may not be included in a regional transportation investment plan. However, operations, preservation, and maintenance of toll-related facilities where toll revenues have been pledged for the payment of contracts are expressly authorized and may be included in a regional transportation investment plan.
- 37 (9) "Weighted vote" means a vote that reflects the population each 38 board or planning committee member represents relative to the

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- 1 population represented by the total membership of the board or planning
- 2 committee. Population will be determined using the federal 2000 census
- 3 or subsequent federal census data.

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Sec. 2. RCW 36.120.030 and 2002 c 56 s 103 are each amended to read as follows:

Regional transportation investment district planning committees are advisory entities that are created, convened, and empowered as follows:

- (1) A county with a population over one million five hundred thousand persons and any adjoining counties with a population over five hundred thousand persons may ((create)) propose a regional transportation investment district ((and shall convene)) by first convening a regional transportation investment district planning committee.
- (2) The members of the legislative authorities participating in planning under this chapter shall serve as the district planning committee. Members of the planning committee receive no compensation, but may be reimbursed for travel and incidental expenses as the planning committee deems appropriate.

The secretary of transportation, or the appropriate regional administrator of the department, as named by the secretary, shall serve on the committee as a nonvoting member.

- (3) A regional transportation investment district planning committee may be entitled to state funding, as appropriated by the legislature, for start-up funding to pay for salaries, expenses, overhead, supplies, and similar expenses ordinarily and necessarily incurred in selecting transportation projects and funding for those transportation projects under this chapter. Upon creation of a regional transportation investment district, the district shall within one year reimburse the state for any sums advanced for these start-up costs from the state.
- 31 (4) The planning committee shall conduct its affairs and formulate 32 a regional transportation investment plan as provided under RCW 33 36.120.040, except that it shall elect an executive board of seven 34 members to discharge the duties of the planning committee and formulate 35 a regional transportation investment plan, subject to the approval of 36 the full committee.

- 1 (5) At its first meeting, a regional transportation investment 2 district planning committee may elect officers and provide for the 3 adoption of rules and other operating procedures.
 - (6) Governance of and decisions by a regional transportation investment district planning committee must be by a sixty-percent weighted majority vote of the total membership.
 - (7) The planning committee may dissolve itself at any time by a two-thirds weighted majority vote of the total membership of the planning committee.
- **Sec. 3.** RCW 36.120.040 and 2003 c 194 s 1 are each amended to read 11 as follows:
 - (1) A regional transportation investment district planning committee shall , in consultation with any regional transit authority existing within the participating counties' boundaries, adopt a regional transportation investment plan providing for the development, construction, and financing of transportation projects. The planning committee may consider the following factors in formulating its plan:
 - (a) Land use planning criteria;

- (b) The input of cities located within a participating county; and
- (c) The input of regional transportation planning organizations in which a participating county is $((\frac{located}{located}))$ a member. A regional transportation planning organization $((\frac{located}{located}))$ a member shall review its adopted regional transportation plan and submit, for the planning committee's consideration, its list of transportation improvement priorities.
- (2) The planning committee ((may)) shall coordinate its activities with the department, which shall provide services, data, and personnel to assist in this planning as desired by the planning committee. In addition, the planning committee ((may)) shall coordinate its activities with affected cities, towns, and other local governments, including any regional transit authority existing within the participating counties' boundaries, that engage in transportation planning.
 - (3) The planning committee shall:
- 35 (a) Conduct public meetings that are needed to assure active public participation in the development of the plan;
 - (b) Adopt a plan proposing the:

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(i) Creation of a regional transportation investment district, including district boundaries; and

- (ii) Construction of transportation projects to improve mobility within each county <u>and within the region</u>. Operations((, <u>maintenance</u>, <u>and preservation of facilities or systems</u>)) may not be part of the plan; <u>and</u>
- (c) Recommend sources of revenue authorized by RCW 36.120.050 and a financing plan to fund selected transportation projects. The overall plan of the district must leverage the district's financial contributions so that the federal, state, local, and other revenue sources continue to fund major congestion relief and transportation capacity improvement projects in each county and the district. A combination of local, state, and federal revenues may be necessary to pay for transportation projects, and the planning committee shall consider all of these revenue sources in developing a plan.
- (4) The plan must use tax revenues and related debt for projects that generally benefit a participating county in proportion to the general level of tax revenues generated within that participating county. This equity principle applies to all modifications to the plan, appropriation of contingency funds not identified within the project estimate, and future phases of the plan. During implementation of the plan, the board shall retain the flexibility to manage distribution of revenues, debt, and project schedules so that the district may effectively implement the plan. Nothing in this section should be interpreted to prevent the district from pledging district—wide tax revenues for payment of any contract or debt entered into under RCW 36.120.130.
- (5) Before adopting the plan, the planning committee, with assistance from the department, shall work with the lead agency, and if applicable, any regional transit authority existing within the participating counties' boundaries, to develop accurate cost forecasts for transportation projects. This project costing methodology must be integrated with revenue forecasts in developing the plan and must at a minimum include estimated project costs in constant dollars as well as year of expenditure dollars, the range of project costs reflected by the level of project design, project contingencies, identification of mitigation costs, the range of revenue forecasts, and project and plan cash flow and bond analysis. The plan submitted to the voters must

provide cost estimates for each project, including reasonable contingency costs. Plans submitted to the voters must provide that the maximum amount possible of the funds raised will be used to fund projects in the plan, including environmental improvements and mitigation, and that administrative costs be minimized. If actual revenue exceeds actual plan costs, the excess revenues must be used to retire any outstanding debt associated with the plan.

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- (6) If a county opts not to adopt the plan or participate in the regional transportation investment district, but two or more contiguous counties do choose to continue to participate, then the planning committee may, within ninety days, redefine the regional transportation investment plan and the ballot measure to be submitted to the people to reflect elimination of the county, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to adopt the redefined plan and participate. This action must be completed within sixty days after receipt of the redefined plan.
- (7) Once adopted by the planning committee, the plan must be forwarded to the participating county legislative authorities to initiate the election process under RCW 36.120.070. The planning committee shall at the same time provide notice to each city and town within the district, the governor, the chairs of the transportation committees of the legislature, the secretary of transportation, and each legislator whose legislative district is partially or wholly within the boundaries of the district.
- (8) If the ballot measure is not approved, the planning committee may redefine the selected transportation projects, financing plan, and the ballot measure. The county legislative authorities may approve the new plan and ballot measure, and may then submit the revised proposition to the voters at the next election or a special election. If no ballot measure is approved by the voters by the third vote, the planning committee is dissolved.
- 33 <u>NEW SECTION.</u> **Sec. 4.** A new section is added to chapter 36.120 RCW to read as follows:
 - (1) The boundaries of a regional transportation investment district must include at least the contiguous areas within a regional transit authority serving the counties and must reflect existing or proposed

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- transportation corridors. A city must be entirely within or entirely 1 outside authority boundaries. The boundaries must be proposed by the 2 planning committee and approved by the county legislative authorities 3 by ordinance before, or in conjunction with, approval of a regional 4 5 transportation investment plan. However, any portion of a county that is located on a peninsula may be exempt from a regional transportation 6 7 investment district in which more than one county is included, if the portion of the county located on the peninsula is connected to the 8 other portion of the county by a bridge improved under the public-9 10 private transportation initiatives act, under chapter 47.46 RCW, and the county has a national park and a population of more than five 11 12 hundred thousand persons, but less than one million five hundred 13 thousand persons.
 - (2) After voters within the district boundaries have approved a plan under RCW 36.120.070, elections to add areas to the district boundaries may be called by a resolution of the board, after consultation with the appropriate regional transportation planning organization and affected transit agencies, and with the concurrence of the legislative authority of the city or town if the area is incorporated, or with the concurrence of the county legislative authority if the area is unincorporated. The election may include a single ballot measure providing annexation to the district, approval of the plan, and approval of revenue sources necessary to finance the The electorate will be the voters voting within the proposed area to be annexed. A simple majority of the persons voting on the single ballot measure is required for approval of the measure. option for annexation applies to areas within the counties initially establishing a district and also to areas within a county having a population over two hundred thirty thousand persons and whose boundaries abut three counties eligible to form a district under this chapter.
- 32 **Sec. 5.** RCW 36.120.050 and 2003 c 350 s 4 are each amended to read 33 as follows:
- 34 (1) A regional transportation investment district planning 35 committee may, as part of a regional transportation investment plan, 36 recommend the imposition of some or all of the following revenue

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sources, which a regional transportation investment district may impose upon approval of the voters as provided in this chapter:

- (a) A regional sales and use tax, as specified in RCW 82.14.430, of up to 0.5 percent of the selling price, in the case of a sales tax, or value of the article used, in the case of a use tax, upon the occurrence of any taxable event in the regional transportation investment district;
- (b) A local option vehicle license fee, as specified under RCW 82.80.100, of up to one hundred dollars per vehicle registered in the district. As used in this subsection, "vehicle" means motor vehicle as defined in RCW 46.04.320. Certain classes of vehicles, as defined under chapter 46.04 RCW, may be exempted from this fee;
 - (c) A parking tax under RCW 82.80.030;

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- 14 (d) A local motor vehicle excise tax under RCW 81.100.060 ((and the state of the
 - (e) A local option fuel tax under RCW 82.80.120;
 - (f) An employer excise tax under RCW 81.100.030; and
- 18 (g) Vehicle tolls on new or reconstructed facilities. Unless 19 otherwise specified by law <u>or contract</u>, the department shall administer 20 the collection of vehicle tolls on designated facilities, and the state 21 transportation commission, or its successor, shall be the tolling 22 authority.
 - (2) Taxes, fees, and tolls may not be imposed without an affirmative vote of the majority of the voters within the boundaries of the district voting on a ballot proposition as set forth in RCW 36.120.070. Revenues from these taxes and fees may be used only to implement the plan as set forth in this chapter. A district may contract with the state department of revenue or other appropriate entities for administration and collection of any of the taxes or fees authorized in this section.
- 31 (3) Existing statewide motor vehicle fuel and special fuel taxes, 32 at the distribution rates in effect on January 1, 2001, are not 33 intended to be altered by this chapter.
- 34 **Sec. 6.** RCW 36.120.070 and 2002 c 56 s 107 are each amended to read as follows:
 - (1) For consideration at the 2007 general election, each of the county legislative authorities of counties eligible to create a

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district under this chapter shall submit to the voters of the proposed 1 district the regional transportation investment plan, including the 2 projects and revenue sources, adopted by the planning committee. In 3 conjunction with RCW 81.112.030(10), the plan must be submitted to the 4 voters as a common ballot measure along with a proposition to support 5 б additional implementation phases of a regional transit authority's system and financing plan. The counties shall follow the ballot 7 measure and election procedures provided in subsection (2) of this 8 section. In addition to submitting a regional transportation 9 investment plan to the voters at the 2007 general election, the county 10 <u>legislative</u> authorities shall submit a regional transportation 11 12 governance proposal to the voters under the provisions of subsection 13 (3) of this section. However, the county legislative authorities may not submit to the voters a regional transportation investment plan, nor 14 a regional transportation governance proposal, before the 2007 general 15 election. 16

(2) Two or more contiguous county legislative authorities, upon receipt of the regional transportation investment plan under RCW 36.120.040, may ((certify the plan to the ballot, including identification of the tax options)) submit to the voters of the proposed district a single ballot measure that approves formation of the district, approves the regional transportation investment plan, and approves the revenue sources necessary to ((fund)) finance the plan. ((County legislative authorities)) The planning committee may draft ((a ballot title,)) the ballot measure on behalf of the county legislative authorities, and the county legislative authorities may give notice as required by law for ballot measures, and perform other duties as required to ((put the plan before)) submit the measure to the voters of the proposed district for their approval or rejection ((as a single ballot measure that both approves formation of the district and approves the plan)). Counties may negotiate interlocal agreements necessary to implement the plan. The electorate will be the voters voting within the boundaries of the ((participating counties)) proposed district. A simple majority of the total persons voting on the single ballot measure ((to approve the plan, establish the district, and approve the taxes and fees)) is required for approval. However, the ballot measure may not be considered approved unless voters also approve the proposition to support additional implementation phases of

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a regional transit authority's system and financing plan that is submitted as a common ballot measure under subsection (1) of this section.

(3) In addition to submitting a regional transportation investment plan to the voters, the county legislative authorities shall submit to the voters for consideration at the 2007 general election a regional transportation governance proposal to restructure the transportation funding and operating system within the central Puget Sound region such that a single point of accountability is established for this purpose. The electorate must be the voters voting within the boundaries of the participating counties. Before a regional transportation governance proposal may be submitted to the voters under this subsection, the proposal must first be adopted by a regional transportation governance commission established under section 7 of this act, and then submitted to the legislature and the governor for consideration during the 2007 regular legislative session in order that appropriate enabling <u>legislation</u>, <u>if necessary</u>, <u>may be enacted</u>.

NEW SECTION. Sec. 7. A new section is added to chapter 36.120 RCW to read as follows:

- (1) The governor shall appoint a central Puget Sound regional transportation governance commission of seven voting members, one of whom must be appointed chair of the commission. In addition, the secretary of transportation or the secretary's designee shall serve as a nonvoting member. Appointees must be citizen members who do not hold public office. Appointees must include experts from the private and public sectors, including academia, with demonstrated expertise in innovation, structural reorganization, and public or private agency decision making, and must also include experts in fields such as municipal law, public administration, intergovernmental relationships, and transportation planning, construction, operations, and risk management.
- (2) The commission shall evaluate transportation governance in the central Puget Sound region. This evaluation must include an assessment of the current roles of regional transportation agencies including regional transportation planning organizations, metropolitan planning organizations, regional transit authorities, regional transportation investment districts, county and municipal agencies operating transit

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services, cities and counties, and other public agencies providing transportation services or facilities. The commission shall adopt a regional transportation governance proposal to be submitted to voters within the region that:

- (a) Consolidates governance among agencies into a single point of accountability for a transportation funding and operating system within the central Puget Sound region, including changes in institutional powers, structures, and relationships and governance needed to improve accountability for transportation decisions, while enhancing the regional focus for transportation decisions and maintaining equity among citizens in the region;
- 12 (b) Improves coordination in the planning of transportation 13 investments and services;
 - (c) Improves investment strategies;

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- 15 (d) Coordinates transportation planning and investments with 16 adopted land use policies within the region;
 - (e) Enhances efficiency and coordination in the delivery of services provided;
 - (f) Adjusts boundaries for agencies or functions within the region to address existing and future transportation and land use issues; and
 - (g) Improves coordination between regional investments and federal funds, and state funding including those administered by the transportation improvement board, the county road administration board, and the freight mobility strategic investment board.
 - (3) Each voting member of the commission must be reimbursed for actual necessary traveling and other expenses in going to, attending, and returning from meetings of the commission or that are incurred in the discharge of duties requested by the chair in the same manner as RCW 43.03.220.
- 30 (4) The commission shall submit its proposal to the legislature by 31 December 1, 2006.
- 32 (5) The commission shall conduct public meetings to assure active 33 public participation in the development of the proposal.
- 34 (6) The department of transportation and the regional 35 transportation planning organization serving the central Puget Sound 36 region shall provide staff support to the commission and, upon request 37 of the commission, contract with other parties for staff support to the 38 commission.

1 **Sec. 8.** RCW 36.120.080 and 2002 c 56 s 108 are each amended to 2 read as follows:

If the voters approve the plan, including creation of a regional 3 transportation investment district and imposition of taxes and fees, 4 5 the district will be declared formed. The county election officials of participating counties shall, within fifteen days of the final 6 7 certification of the election results, publish a notice in a newspaper or newspapers of general circulation in the district declaring the 8 district formed, and mail copies of the notice to the governor, the 9 10 secretary of transportation, the executive director of the regional transit authority in which any part of the district is located, and the 11 12 executive director of the regional transportation planning organization 13 in which any part of the district is located. A party challenging the procedure or the formation of a voter-approved district must file the 14 challenge in writing by serving the prosecuting attorney of the 15 16 participating counties and the attorney general within thirty days 17 after the final certification of the election. Failure to challenge within that time forever bars further challenge of the district's valid 18 formation. 19

- 20 **Sec. 9.** RCW 36.120.110 and 2002 c 56 s 111 are each amended to 21 read as follows:
- 22 (1) The governing board of the district is responsible for the 23 execution of the voter-approved plan. The board shall:
 - (a) Impose taxes and fees authorized by district voters;

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- (b) Enter into agreements with state, local, and regional agencies and departments as necessary to accomplish district purposes and protect the district's investment in transportation projects;
- 28 (c) Accept gifts, grants, or other contributions of funds that will 29 support the purposes and programs of the district;
 - (d) Monitor and audit the progress and execution of transportation projects to protect the investment of the public and annually make public its findings;
- (e) Pay for services and enter into leases and contracts, including professional service contracts;
 - (f) Hire no more than ten employees, including a director or executive officer, a treasurer or financial officer, a project manager or engineer, a project permit coordinator, and clerical staff; ((and))

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(g) Coordinate its activities with affected cities, towns, and other local governments, including any regional transit authority existing either partially or entirely within the district area, that engage in transportation planning; and

- (h) Exercise other powers and duties as may be reasonable to carry out the purposes of the district.
- (2) It is the intent of the legislature that existing staff resources of lead agencies be used in implementing this chapter. A district may coordinate its activities with the department, which shall provide services, data, and personnel to assist as desired by the regional transportation investment district. Lead agencies for transportation projects that are not state facilities shall also provide staff support for the board.
 - (3) A district may not acquire, hold, or dispose of real property.
- (4) A district may not own((, operate, or maintain)) or operate an ongoing facility, road, or transportation system.
- (5) A district may accept and expend or use gifts, grants, or donations.
 - (6) It is the intent of the legislature that administrative and overhead costs of a regional transportation investment district be minimized. For transportation projects costing up to fifty million dollars, administrative and overhead costs may not exceed three percent of the total construction and design project costs per year. For transportation projects costing more than fifty million dollars, administrative and overhead costs may not exceed three percent of the first fifty million dollars in costs, plus an additional one-tenth of one percent of each additional dollar above fifty million. These limitations apply only to the district, and do not limit the administration or expenditures of the department.
- (7) A district may use the design-build procedure for transportation projects developed by it. As used in this section "design-build procedure" means a method of contracting under which the district contracts with another party for that party to both design and build the structures, facilities, and other items specified in the contract. The requirements and limitations of RCW 47.20.780 and 47.20.785 do not apply to the transportation projects under this chapter.

Sec. 10. RCW 81.112.030 and 1994 c 44 s 1 are each amended to read 2 as follows:

Two or more contiguous counties each having a population of four hundred thousand persons or more may establish a regional transit authority to develop and operate a high capacity transportation system as defined in chapter 81.104 RCW.

The authority shall be formed in the following manner:

- (1) The joint regional policy committee created pursuant to RCW 81.104.040 shall adopt a system and financing plan, including the definition of the service area. This action shall be completed by September 1, 1992, contingent upon satisfactory completion of the planning process defined in RCW 81.104.100. The final system plan shall be adopted no later than June 30, 1993. In addition to the requirements of RCW 81.104.100, the plan for the proposed system shall provide explicitly for a minimum portion of new tax revenues to be allocated to local transit agencies for interim express services. Upon adoption the joint regional policy committee shall immediately transmit the plan to the county legislative authorities within the adopted service area.
- (2) The legislative authorities of the counties within the service area shall decide by resolution whether to participate in the authority. This action shall be completed within forty-five days following receipt of the adopted plan or by August 13, 1993, whichever comes first.
- (3) Each county that chooses to participate in the authority shall appoint its board members as set forth in RCW 81.112.040 and shall submit its list of members to the secretary of the Washington state department of transportation. These actions must be completed within thirty days following each county's decision to participate in the authority.
- (4) The secretary shall call the first meeting of the authority, to be held within thirty days following receipt of the appointments. At its first meeting, the authority shall elect officers and provide for the adoption of rules and other operating procedures.
- (5) The authority is formally constituted at its first meeting and the board shall begin taking steps toward implementation of the system and financing plan adopted by the joint regional policy committee. If the joint regional policy committee fails to adopt a plan by June 30,

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- 1993, the authority shall proceed to do so based on the work completed by that date by the joint regional policy committee. Upon formation of the authority, the joint regional policy committee shall cease to The authority may make minor modifications to the plan as deemed necessary and shall at a minimum review local transit agencies' feeder service/high capacity transit plans ensure integration, ensure fare integration, and ensure avoidance of parallel The authority shall also conduct a minimum competitive services. thirty-day public comment period.
 - (6) If the authority determines that major modifications to the plan are necessary before the initial ballot proposition is submitted to the voters, the authority may make those modifications with a favorable vote of two-thirds of the entire membership. Any such modification shall be subject to the review process set forth in RCW 81.104.110. The modified plan shall be transmitted to the legislative authorities of the participating counties. The legislative authorities shall have forty-five days following receipt to act by motion or ordinance to confirm or rescind their continued participation in the authority.
 - (7) If any county opts to not participate in the authority, but two or more contiguous counties do choose to continue to participate, the authority's board shall be revised accordingly. The authority shall, within forty-five days, redefine the system and financing plan to reflect elimination of one or more counties, and submit the redefined plan to the legislative authorities of the remaining counties for their decision as to whether to continue to participate. This action shall be completed within forty-five days following receipt of the redefined plan.
 - (8) The authority shall place on the ballot within two years of the authority's formation, a single ballot proposition to authorize the imposition of taxes to support the implementation of an appropriate phase of the plan within its service area. In addition to the system plan requirements contained in RCW 81.104.100(2)(d), the system plan approved by the authority's board before the submittal of a proposition to the voters shall contain an equity element which:
- 36 (a) Identifies revenues anticipated to be generated by corridor and 37 by county within the authority's boundaries;

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(b) Identifies the phasing of construction and operation of high capacity system facilities, services, and benefits in each corridor. Phasing decisions should give priority to jurisdictions which have adopted transit-supportive land use plans; and

(c) Identifies the degree to which revenues generated within each county will benefit the residents of that county, and identifies when such benefits will accrue.

A simple majority of those voting within the boundaries of the authority is required for approval. If the vote is affirmative, the authority shall begin implementation of the projects identified in the proposition. However, the authority may not submit any authorizing proposition for voter-approved taxes prior to July 1, 1993; nor may the authority issue bonds or form any local improvement district prior to July 1, 1993.

- (9) If the vote on a proposition fails, the board may redefine the proposition, make changes to the authority boundaries, and make corresponding changes to the composition of the board. If the composition of the board is changed, the participating counties shall revise the membership of the board accordingly. The board may then submit the revised proposition or a different proposition to the voters. No single proposition may be submitted to the voters more than twice.
- (10) Beginning no sooner than the 2007 general election, the authority may place additional propositions on the ballot to impose taxes to support additional phases of plan implementation. However, for consideration at the 2007 general election, the authority shall submit to the voters within the authority boundaries a proposition on the ballot to support an additional phase of any existing system and financing plan. In conjunction with RCW 36.120.070(1), the proposition must be submitted to the voters as a common ballot measure along with a proposed regional transportation investment plan, and the proposition may not be considered approved unless voters also approve the regional transportation investment plan. Additional phases of plan implementation must be developed jointly with any regional transportation investment district existing either partially or entirely within the authority area for improving transportation system performance within the region through investments in transportation projects and service delivery. The additional phases of plan

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implementation must be consistent with the regional transportation plan adopted by the regional transportation planning organization serving the authority area.

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(11) If the authority is unable to achieve a positive vote on a proposition within two years from the date of the first election on a proposition, the board may, by resolution, reconstitute the authority as a single-county body. With a two-thirds vote of the entire membership of the voting members, the board may also dissolve the authority.

NEW SECTION. Sec. 11. A new section is added to chapter 81.112
RCW to read as follows:

A regional transit authority shall coordinate its activities with affected cities, towns, and other local governments, including any regional transportation investment district, or its planning committee, existing either partially or entirely within the authority area, that engage in transportation planning.

17 **Sec. 12.** RCW 81.100.080 and 1990 c 43 s 19 are each amended to 18 read as follows:

Funds collected under RCW 81.100.030 or 81.100.060 and any investment earnings accruing thereon shall be used by the county or the regional transportation investment district in a manner consistent with the regional transportation plan only for costs of collection, costs of preparing, adopting, and enforcing agreements under RCW 81.100.030(3), for construction of high occupancy vehicle lanes and related facilities, mitigation of environmental concerns that result from construction or use of high occupancy vehicle lanes and related facilities, by an investment district for projects contained in a plan developed under chapter 36.120 RCW, payment of principal and interest on bonds issued for the purposes of this section, for high occupancy vehicle programs as defined in RCW 81.100.020(5), and for commuter rail projects in accordance with RCW 81.104.120. Except for funds raised by a regional transportation investment district, no funds collected under RCW 81.100.030 or 81.100.060 after June 30, 2000, may be pledged for the payment or security of the principal or interest on any bonds issued for the purposes of this section. Not more than ten percent of

the funds may be used for transit agency high occupancy vehicle programs.

Priorities for construction of high occupancy vehicle lanes and related facilities shall be as follows:

- (1)(a) To accelerate construction of high occupancy vehicle lanes on the interstate highway system, as well as related facilities;
- (b) To finance or accelerate construction of high occupancy vehicle lanes on the noninterstate state highway system, as well as related facilities.
- 10 (2) To finance construction of high occupancy vehicle lanes on local arterials, as well as related facilities.

Moneys received by ((an agency)) a county under this chapter shall be used in addition to, and not as a substitute for, moneys currently used by the ((agency)) county for the purposes specified in this section.

Counties <u>and regional transportation investment districts</u> may contract with cities or the state department of transportation for construction of high occupancy vehicle lanes and related facilities, and may issue general obligation bonds to fund such construction and use funds received under this chapter to pay the principal and interest on such bonds.

- **Sec. 13.** RCW 29A.36.071 and 2004 c 271 s 169 are each amended to 23 read as follows:
 - (1) Except as provided to the contrary in RCW 82.14.036, 82.46.021, or 82.80.090, the ballot title of any referendum filed on an enactment or portion of an enactment of a local government and any other question submitted to the voters of a local government consists of three elements: (a) An identification of the enacting legislative body and a statement of the subject matter; (b) a concise description of the measure; and (c) a question. The ballot title must conform with the requirements and be displayed substantially as provided under RCW 29A.72.050, except that the concise description must not exceed seventy-five words; however, a concise description submitted on behalf of a regional transportation investment district may exceed seventy-five words. If the local governmental unit is a city or a town, the concise statement shall be prepared by the city or town attorney. If the local governmental unit is a county, the concise statement shall be

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prepared by the prosecuting attorney of the county. If the unit is a unit of local government other than a city, town, or county, the concise statement shall be prepared by the prosecuting attorney of the county within which the majority area of the unit is located.

- (2) A referendum measure on the enactment of a unit of local government shall be advertised in the manner provided for nominees for elective office.
- 8 (3) Subsection (1) of this section does not apply if another 9 provision of law specifies the ballot title for a specific type of 10 ballot question or proposition.
- 11 Sec. 14. RCW 43.79A.040 and 2005 c 424 s 18, 2005 c 402 s 8, 2005 c 215 s 10, and 2005 c 16 s 2 are each reenacted and amended to read as follows:
 - (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury.
 - (2) All income received from investment of the treasurer's trust fund shall be set aside in an account in the treasury trust fund to be known as the investment income account.
 - (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4)(a) Monthly, the state treasurer shall distribute the earnings credited to the investment income account to the state general fund except under (b) and (c) of this subsection.
 - (b) The following accounts and funds shall receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The Washington promise scholarship account, the college savings program account, the Washington advanced college tuition payment program account, the agricultural local fund, the American Indian scholarship endowment

fund, the foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the students with dependents grant account, the basic health plan self-insurance reserve account, the contract harvesting revolving account, the Washington state combined fund drive account, the commemorative works account, the Washington international exchange scholarship endowment fund, the developmental disabilities endowment trust fund, the energy account, the fair fund, the fruit and vegetable inspection account, the future teachers conditional scholarship account, the game farm alternative account, the grain inspection revolving fund, the juvenile accountability incentive account, the law enforcement officers' and fire fighters' plan 2 expense fund, the local tourism promotion account, the produce railcar pool account, the regional transportation investment district account, the rural rehabilitation account, the stadium and exhibition center account, the youth athletic facility account, the self-insurance revolving fund, the sulfur dioxide abatement account, the children's trust fund, the Washington horse racing commission Washington bred owners' bonus fund account, the Washington horse racing commission class C purse fund account, the individual development account program account, the Washington horse racing commission operating account (earnings from the Washington horse racing commission operating account must be credited to the Washington horse racing commission class C purse fund account), and the life sciences discovery fund. However, the earnings to be distributed shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.

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- (c) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advanced right of way revolving fund, the advanced environmental mitigation revolving account, the city and county advance right-of-way revolving fund, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.
- (5) In conformance with Article II, section 37 of the state Constitution, no trust accounts or funds shall be allocated earnings without the specific affirmative directive of this section.

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Sec. 15. RCW 43.84.092 and 2005 c 514 s 1105, 2005 c 353 s 3, 2005
c 339 s 22, 2005 c 314 s 109, 2005 c 312 s 7, and 2005 c 94 s 1 are
each reenacted and amended to read as follows:

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- (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
- (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- (a) The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The capitol building construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects

account, the charitable, educational, penal and reformatory 1 2 institutions account, the common school construction fund, the county criminal justice assistance account, the county sales and use tax 3 equalization account, the data processing building construction 4 5 account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems 6 7 expense account, the developmental disabilities community trust account, the drinking water assistance account, the drinking water 8 assistance administrative account, the drinking water assistance 9 10 repayment account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust 11 account, the election account, the emergency reserve fund, 12 13 Evergreen State College capital projects account, the federal forest 14 revolving account, the freight mobility investment account, the health services account, the public health services account, the health system 15 capacity account, the personal health services account, the state 16 17 higher education construction account, the higher education construction account, the highway infrastructure account, the high-18 19 occupancy toll lanes operations account, the industrial insurance premium refund account, the judges' retirement account, the judicial 20 21 retirement administrative account, the judicial retirement principal 22 account, the local leasehold excise tax account, the local real estate excise tax account, the local sales and use tax account, the medical 23 24 aid account, the mobile home park relocation fund, the multimodal 25 transportation account, the municipal criminal justice assistance 26 account, the municipal sales and use tax equalization account, the 27 natural resources deposit account, the oyster reserve land account, the perpetual surveillance and maintenance account, the public employees' 28 retirement system plan 1 account, the public employees' retirement 29 system combined plan 2 and plan 3 account, the public facilities 30 construction loan revolving account beginning July 1, 2004, the public 31 32 health supplemental account, the Puyallup tribal settlement account, estate appraiser commission account, ((the regional 33 transportation investment district account,)) the resource management 34 35 cost account, the rural Washington loan fund, the site closure account, 36 the small city pavement and sidewalk account, the special wildlife 37 account, the state employees' insurance account, the state employees' 38 insurance reserve account, the state investment board expense account,

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the state investment board commingled trust fund accounts, the 1 2 supplemental pension account, the Tacoma Narrows toll bridge account, teachers' retirement system plan 1 account, the teachers' 3 retirement system combined plan 2 and plan 3 account, the tobacco 4 prevention and control account, the tobacco settlement account, the 5 transportation infrastructure account, the transportation partnership 6 7 account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington building account, 8 the volunteer fire fighters' and reserve officers' relief and pension 9 principal fund, the volunteer fire fighters' and reserve officers' 10 administrative fund, the Washington fruit express account, the 11 12 Washington judicial retirement system account, the Washington law 13 enforcement officers' and fire fighters' system plan 1 retirement account, the Washington law enforcement officers' and fire fighters' 14 system plan 2 retirement account, the Washington school employees' 15 retirement system combined plan 2 and 3 account, the Washington state 16 17 health insurance pool account, the Washington state patrol retirement account, the Washington State University building account, the 18 Washington State University bond retirement fund, the water pollution 19 control revolving fund, and the Western Washington University capital 20 21 projects account. Earnings derived from investing balances of the agricultural permanent fund, the normal school permanent fund, the 22 permanent common school fund, the scientific permanent fund, and the 23 24 state university permanent fund shall be allocated to their respective 25 beneficiary accounts. All earnings to be distributed under this 26 subsection (4)(a) shall first be reduced by the allocation to the state 27 treasurer's service fund pursuant to RCW 43.08.190.

(b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget Sound capital construction account, the Puget Sound ferry operations

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- account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the transportation improvement account, the transportation improvement board bond retirement account, and the urban arterial trust account.
 - (5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.

- 11 Sec. 16. RCW 43.84.092 and 2005 c 514 s 1106, 2005 c 353 s 4, 2005 c 339 s 23, 2005 c 314 s 110, 2005 c 312 s 8, and 2005 c 94 s 2 are each reenacted and amended to read as follows:
 - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
 - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. The office of financial management shall determine the amounts due to or from the federal government pursuant to the cash management improvement act. The office of financial management may direct transfers of funds between accounts as deemed necessary to implement the provisions of the cash management improvement act, and this subsection. Refunds or allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section.
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all

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respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- 8 The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's 9 10 average daily balance for the period: The capitol building construction account, the Cedar River channel construction and 11 12 operation account, the Central Washington University capital projects 13 account, the charitable, educational, penal and reformatory institutions account, the common school construction fund, the county 14 criminal justice assistance account, the county sales and use tax 15 equalization account, the data processing building construction 16 17 account, the deferred compensation administrative account, the deferred compensation principal account, the department of retirement systems 18 expense account, the developmental disabilities community trust 19 account, the drinking water assistance account, the drinking water 20 21 assistance administrative account, the drinking water assistance 22 repayment account, the Eastern Washington University capital projects account, the education construction fund, the education legacy trust 23 24 account, the election account, the emergency reserve Evergreen State College capital projects account, the federal forest 25 revolving account, the freight mobility investment account, the health 26 27 services account, the public health services account, the health system capacity account, the personal health services account, the state 28 higher education construction account, the 29 higher construction account, the highway infrastructure account, the high-30 occupancy toll lanes operations account, the industrial insurance 31 32 premium refund account, the judges' retirement account, the judicial retirement administrative account, the judicial retirement principal 33 account, the local leasehold excise tax account, the local real estate 34 35 excise tax account, the local sales and use tax account, the medical 36 aid account, the mobile home park relocation fund, the multimodal 37 transportation account, the municipal criminal justice assistance 38 account, the municipal sales and use tax equalization account, the

natural resources deposit account, the oyster reserve land account, the 1 2 perpetual surveillance and maintenance account, the public employees' retirement system plan 1 account, the public employees' retirement 3 system combined plan 2 and plan 3 account, the public facilities 4 5 construction loan revolving account beginning July 1, 2004, the public health supplemental account, the public works assistance account, the 6 7 Puyallup tribal settlement account, the real estate commission account, ((the regional transportation investment district 8 9 account,)) the resource management cost account, the rural Washington 10 loan fund, the site closure account, the small city pavement and sidewalk account, the special wildlife account, the state employees' 11 12 insurance account, the state employees' insurance reserve account, the 13 state investment board expense account, the state investment board 14 commingled trust fund accounts, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 15 plan 1 account, the teachers' retirement system combined plan 2 and 16 17 plan 3 account, the tobacco prevention and control account, the tobacco settlement account, the transportation infrastructure account, the 18 transportation partnership account, the tuition recovery trust fund, 19 the University of Washington bond retirement fund, the University of 20 21 Washington building account, the volunteer fire fighters' and reserve 22 officers' relief and pension principal fund, the volunteer fire fighters' and reserve officers' administrative fund, the Washington 23 24 fruit express account, the Washington judicial retirement system 25 account, the Washington law enforcement officers' and fire fighters' system plan 1 retirement account, the Washington law enforcement 26 27 officers' and fire fighters' system plan 2 retirement account, the Washington public safety employees' plan 2 retirement account, the 28 Washington school employees' retirement system combined plan 2 and 3 29 account, the Washington state health insurance pool account, the 30 Washington state patrol retirement account, the Washington State 31 32 University building account, the Washington State University bond retirement fund, the water pollution control revolving fund, and the 33 34 Western Washington University capital projects account. Earnings derived from investing balances of the agricultural permanent fund, the 35 normal school permanent fund, the permanent common school fund, the 36 37 scientific permanent fund, and the state university permanent fund 38 shall be allocated to their respective beneficiary accounts. All

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earnings to be distributed under this subsection (4)(a) shall first be reduced by the allocation to the state treasurer's service fund pursuant to RCW 43.08.190.

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- (b) The following accounts and funds shall receive eighty percent 4 5 of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, 6 7 aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the 8 9 essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation 10 account, the highway bond retirement fund, the highway safety account, 11 12 the motor vehicle fund, the motorcycle safety education account, the 13 pilotage account, the public transportation systems account, the Puget 14 Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust 15 16 account, the safety and education account, the special category C 17 account, the state patrol highway account, the transportation 2003 account (nickel account), the transportation equipment fund, the 18 transportation fund, the transportation improvement account, the 19 20 transportation improvement board bond retirement account, and the urban 21 arterial trust account.
- 22 (5) In conformance with Article II, section 37 of the state 23 Constitution, no treasury accounts or funds shall be allocated earnings 24 without the specific affirmative directive of this section.
- NEW SECTION. Sec. 17. Section 15 of this act expires July 1, 26 2006.
- NEW SECTION. Sec. 18. Section 16 of this act takes effect July 1, 28 2006.

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